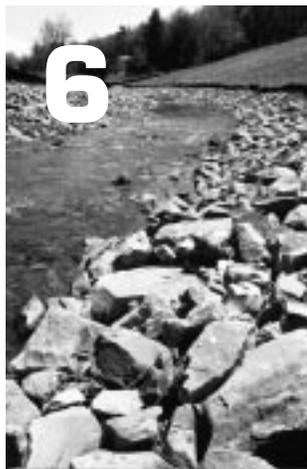


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3 Director's Letter

Office of Surface Mining Director Kathy Karpan reviews 1998 and assesses the state of the agency.



5 Highlights of 1998

A summary of the actions and activities of the Office of Surface Mining

Implementation of the Surface Mining Law: the four principal activities of the Office of Surface Mining:

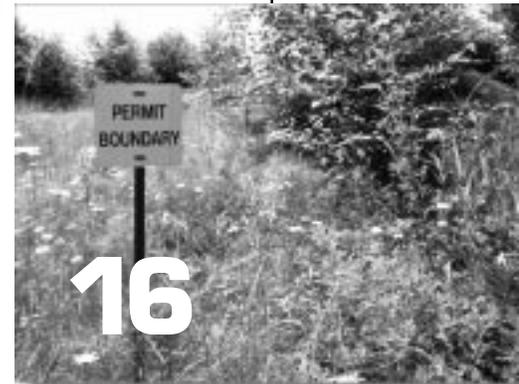
6 Environmental Restoration

(Abandoned mine land reclamation)

An update on the reclamation of land and water resources affected by mining that took place before the Surface Mining Law was passed in 1977.

16 Environmental Protection

A review of the federal/state/Indian regulatory enforcement program for active surface and underground coal mining and reclamation operations throughout the nation.



28 Technology Development and Transfer

A report on the technical support provided to protect the public, property, and environment during mining and reclamation and restoration of abandoned mine lands.

38 Financial Management

A report on the budget, management, and operations of the Office of Surface Mining.



Introduction

This report describes the operations of the Interior Department's Office of Surface Mining (OSM) for the period October 1, 1997, through September 30, 1998 (Fiscal Year 1998)¹. The report combines the Office of Surface Mining's Annual Report to Congress with its Annual Financial Report, and was compiled to meet the specific requirements of Section 706 of the Surface Mining Control and Reclamation Act of 1977 (the Surface Mining Law) as well as Section 306 of the Chief Financial Officers Act of 1990. This report also includes the first results of the Office of Surface Mining's implementation of the Government Performance and Results Act.

Included in this report are activities carried out under several parts of the Law: Title IV, Abandoned Mine Reclamation; Title V, Control of the Environmental Impacts of Surface Coal Mining; and Title VII, Administrative and Miscellaneous Provisions. Surface Mining Law responsibilities of other bureaus and agencies have been omitted. Those responsibilities include Title III, State Mining and Mineral Resources and Research Institutes program, which was administered by the now abolished U.S. Bureau of Mines; Titles VIII and IX, the University Coal Research Laboratories and the Energy Resource Graduate Fellowships, which are administered by the Secretary of Energy; and Section 406, the Rural Abandoned Mine Program (RAMP), which is administered by the Secretary of Agriculture. Programmatic and financial information about those activities is reported directly to Congress by the agencies responsible for them.

This year's Annual Report contains updated tabular data corresponding to that found in Office of Surface Mining annual reports prepared since 1988. This allows comparison of statistics from year to year. Changes to the 1998 report include: reporting some additional tabular information (e.g., acres disturbed) and a special "tear-out" Office of Surface Mining at a glance section. In addition, the report is organized in chapters that correspond to the four Office of Surface Mining business lines with a Government Performance and Results Act report at the end of each chapter.

1. Environmental Restoration (Reclamation of Abandoned Mine Lands)
2. Environmental Protection (Regulation of active coal mines)
3. Technology Development and Transfer
4. Financial Management

Financial and accounting information is presented in a format similar to a traditional corporate annual report, and is contained in the financial section at the back of the report. The Inspector General's audit statement, which gives the Office of Surface Mining a "clean" audit opinion of its financial reporting for 1998, is included at the end of the financial section.

Statistics in this report are presented in English units. To convert these numbers into metric units use the following conversion factors:

- Miles x 1.609 = Kilometers
- Acres x 0.40469 = Hectars
- Feet x 0.30473 = Meters
- Gallons x 0.37854 = Liters
- Tons x 0.90718 = Tons

To meet the need for national and state-by-state statistical data and the growing demand for Office of Surface Mining operational and financial information, this report is available in electronic format on the Office of Surface Mining World Wide Web site. Printed copies of the Annual Report will be distributed to the public upon request.

For information about Office of Surface Mining activities, news releases, and publications, and for additional copies of this report, visit the Office of Surface Mining web site at www.osmre.gov or contact:

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¹ Throughout this document "1998" refers to Fiscal Year 1998 (10/1/97 -9/30/98), unless otherwise noted.

Letter to our constituents and customers

Just as the 21st year is important to a child becoming an adult, it was equally significant for the Surface Mining Law and its implementation. Since 1977, a maturity has been developing in the coal industry, with citizens, and throughout the Office of Surface Mining. The coal industry now plans for and builds in the cost of environmental protection. Citizens are more actively involved than ever before, and the Office of Surface Mining has evolved from being enforcement oriented to compliance oriented. We no longer see the old conflict of pro-industry or pro-environment. We have all changed our view points and the way we work together to meet the common goals of the Law.

Throughout the year I have traveled to the coal fields to meet with citizens and see the mining and reclamation first hand. I have talked about the important issues with people involved with the Surface Mining Law and have formulated a vision to make the Office of Surface Mining a model agency with *Better* Abandoned Mine Land reclamation, *Better* protection of people and the environment, *Better* service, and *Better* program operations. You will see the beginnings of this vision throughout this report; but, I would like to just touch on a few of the highlights.



3

Better Abandoned Mine Land Reclamation

The Office of Surface Mining's Abandoned Mine Land reclamation program is an outstanding success. When Congress created the Abandoned Mine Land Fund, supported by fees collected from active coal mining operations, it set in motion a program with resources to eliminate the hazards caused by past mining. We have reclaimed more than 5,000 high priority sites. However, there are still about 5,000 high priority sites that require reclamation and we are setting a goal to reclaim as many of those sites as possible over the next five years. As remarkable as this successful program is, we are trying to improve it by providing better service, and better value for the dollars spent.

In addition, we are examining some innovative ways to achieve more reclamation for less cost to the Abandoned Mine Land Fund. For example, we began an Enhanced Abandoned Mine Land Reclamation Initiative that's aimed at eliminating lower priority hazards. When coal is found at or adjacent to these problem sites we would allow the recovery of coal to offset all or part of the cost of reclamation. To accomplish this we are considering a rule change to ease the 50-percent standard currently in effect for defining coal recovery that is "incidental" to government-financed construction.

Another success in this area is the Appalachian Clean Streams Initiative. Much of this success is due to the combined efforts of partner organizations -- the basic concept of the Initiative. Here the public as well as private organizations, plus local, state, and federal government all join together to achieve one goal -- to clean up acid mine drainage. The combined effort has magnified the effectiveness of any one group and it is now resulting in outstanding on-the-ground reclamation. For example, at the Patoka Valley Project in Indiana, citizens utilized the resources of the Office of Surface Mining, U.S. Environmental Protection Agency, and the Interior Department's Fish and Wildlife Service in a combination of federal programs that matched their specific project requirement. The result is an Appalachian Clean Streams Project that cleaned up the water and improved the fishery. We're excited about these successful projects and have requested \$7 million for the Appalachian Clean Streams Initiative in the 1999 budget.

Better Protection of people and the Environment

During 1998 we initiated an outreach plan for the Office of Surface Mining oversight guidance and process. This included working with the public and interested parties to gain their insight as we developed the 1999 Office of Surface Mining/state performance agreements. Another component of this plan

included an internal review with our inspectors and regulatory staff responsible for performing oversight. The observations and recommendations from these two activities will form the foundation of the oversight policy we will carry into the 21st century.

Better Service

Better service means extending the concept of "improvement" in every aspect of each program and activity that the Office of Surface Mining conducts. It starts with better service to coalfield citizens; but, extends to state agencies, coal companies, universities, research organizations, and the general public.

During 1998, we initiated an unprecedented effort to seek public involvement in the redesign and development of agency policy. By hosting a Coal Symposium and regional symposia we brought together other federal agencies, the coal industry, union officials, state representatives, and coalfield citizens to discuss achievement of common goals. In addition, we emphasized extensive outreach to stimulate a better understanding and more cohesive partnership among everyone involved with implementation of the Surface Mining Law. It just makes good sense to address major issues early in the process.

We also conducted a series of public meetings in the coal fields to describe the 1999 Office of Surface Mining budget proposal and to seek everyone's recommendations on planning priorities for the year 2000 budget. These are new activities for the Office of Surface Mining; however, they have been successful and are providing important ideas that result in our providing better service.

Another exciting customer service area is our world web site (www.osmre.gov). Last year we reported that through the Office of Surface Mining web site more information was distributed than in the previous 19 years. During 1998, the number of web site visitors more than doubled when compared with the previous year, and the information transferred to the visitors increased more than four times. We are adding new information daily and the range of materials now includes policy documents through interactive request forms and educational pages. From the number of positive comments we receive from visitors this is a very successful and important method of providing and receiving information from all those interested in learning about, or interacting with, the Surface Mining Law -- and we are working to make it even better.

Better program operations

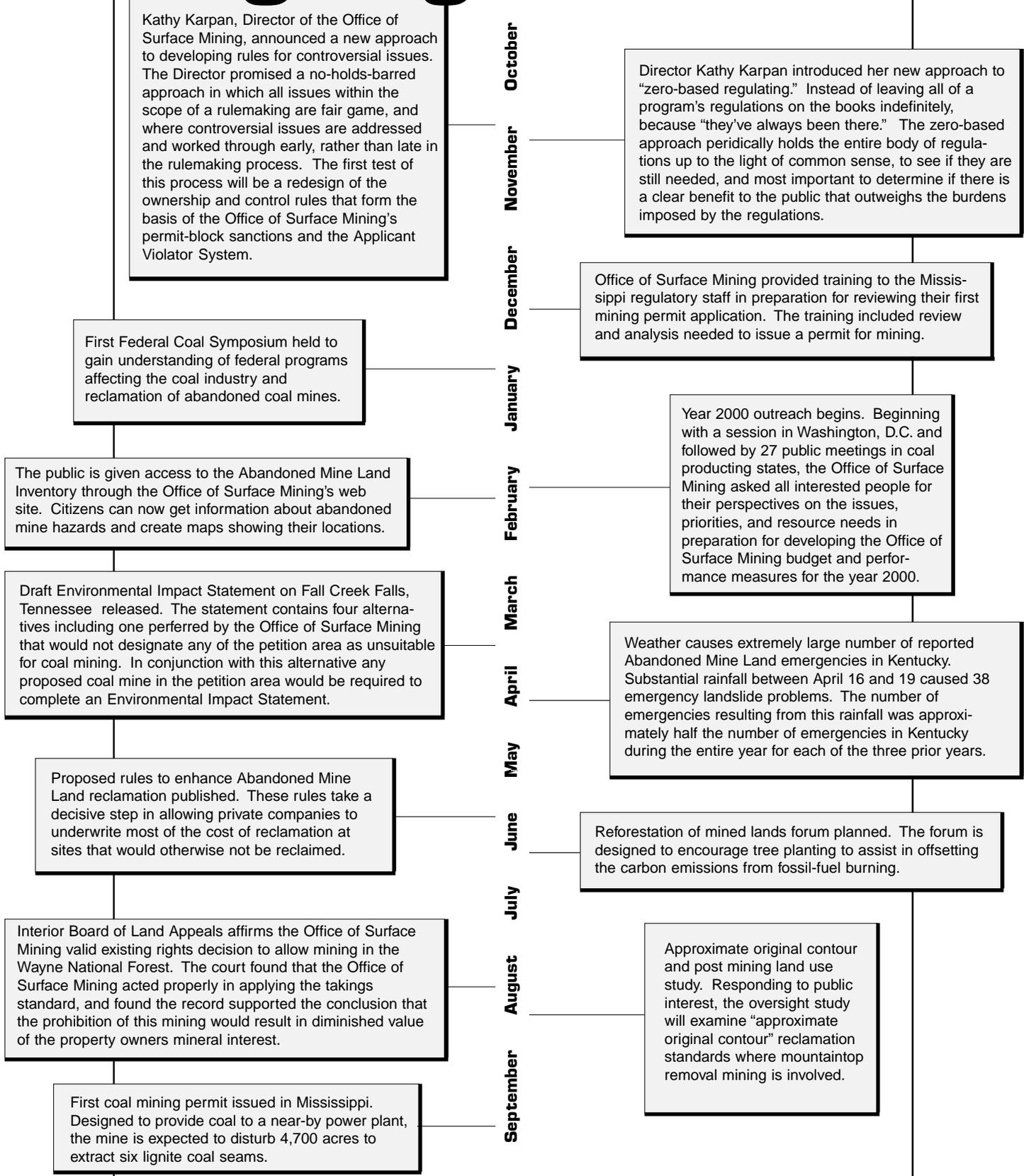
I believe a successful future of the Office of Surface Mining programs is directly linked to our ability to perfect, refine, and evolve government operations that are uniquely federal to help our constituents get the very best services.

An example of better program operations is the work we are doing on the Applicant Violator System. Revision of the Ownership and Control Rules has used a wide open public comment process. We want to make changes that result in a streamlined information network for the states. One possibility is that the Office of Surface Mining will stop making the Applicant Violator recommendations in the future; but, instead provide all the information to the states so they can use it to best fit their individual needs.

In closing, I would like to report that the Surface Mining Law is working better than it ever has during its 21-year history. Both active and abandoned mine reclamation is more widespread, accomplished to a higher standard, and the only accepted way of doing business today. With this success our goal is to reinforce and encourage the coal industry and the states to find ways to be even better at environmental compliance, and find better, more effective ways to accomplish Abandoned Mine Land reclamation. And, as I have said in the past, we welcome your help, comments, or suggestions for continued improvement.



Highlights of 1998



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